
A Case for Better Evaluation Standards in NLG

Sebastian Gehrmann

Elizabeth Clark

Thibault Sellam

Google Research
New York, NY
{gehrmann, eaclark, tsellam}@google.com

Abstract

Evaluating natural language generation (NLG) models has become a popular and active field of study, which has led to the release of novel datasets, automatic metrics, and human evaluation methods. Yet, newly established best practices are often not adopted. Moreover, the research process is often hindered by the scarcity of released resources like model outputs, and a lack of documentation of evaluation parameters often complicates judging new NLG methods. We analyze 66 papers published in 2021 across 29 different dimensions to quantify this effect, and identify promising ways for the research community to improve reporting and reviewing experimental results.

1 Introduction

For authors and reviewers in empirical machine learning, evaluation is key to verify the validity of a scientific claim. Yet collecting and reporting experimental results involves decisions that are not always reported, including the selection of datasets, the choice and parametrization of metrics, the task setups used for human evaluation, and many more. Often these design decisions are based on previously published work and assumptions about what the community considers acceptable, a cycle that can lead to the normalization of flawed evaluation and reporting practices.

This is a particularly salient problem for text generation, where researchers have long called out opaque evaluation practices [e.g., Stent et al., 2005, Belz and Gatt, 2008, Pitler et al., 2010]. The issues range from metrics that do not correlate well with different surface-level [Fabbri et al., 2021] or semantic [Maynez et al., 2020] quality aspects, to a focus on English datasets [Joshi et al., 2020], or underreported human evaluation details [Howcroft et al., 2020]. As a result of these and many other issues, it is challenging to improve evaluations as a whole. New evaluation techniques are rarely widely adopted, and reviewers may not even be aware what constitutes a “good” evaluation.

This paper presents a list of 29 suggestions across 8 high-level evaluation aspects that is grounded in the published NLG evaluation literature, and we quantify the extent to which authors follow them. We survey 66 papers published at EMNLP, INLG, and ACL in 2021, find that these practices are followed at an average rate of 27% and uncover dimensions that require more drastic changes in the NLG community. For an extended motivation for each suggestion, we point to the extended version of this work [Gehrmann et al., 2022].

2 Background and Study Setup

Our analysis focuses on *conditional* natural language generation. We consider tasks in which a model can be trained to maximize a conditional probability $p(y|x)$ where y is natural language and x is an input that can be structured data or natural language and which provides information about what should be generated. We require the NLG tasks to have an explicit *communicative goal*, which

needs to be expressed. That means that a model has to plan the content and structure of the text, and actualize it in fluent and error-free language [Gehrmann, 2020]. This includes, e.g., summarization, machine translation, and paraphrasing, while excluding question answering (answer-spans are not natural language) and open ended language modeling (unconditional). We also omit multimodal tasks (e.g., image captioning, speech-to-text), as well as those with non-textual output (e.g., sign language, audio) because they require different evaluation processes.

Starting with the accepted long papers from EMNLP (848 papers), ACL (572), and INLG (46) 2021, we filtered to papers with titles that directly mentioned an NLG task or used related keywords (like “generating” or “realizing”). Papers were excluded from the final list when, upon reading them, we noticed that they either did not report any results or only for tasks not covered by the above definition. The final list includes 66 papers.

3 Evaluation Best Practices and Annotation Instructions

We annotate each paper for 29 dimensions of NLG model evaluation based on 8 categories of best practices introduced by Gehrmann et al. [2022]. The annotation instructions and limitations are in Appendix A and B, respectively. Below, we provide brief context for these suggestions, which are listed in Table 1.

Make informed evaluation choices and document them. Prior work has called out issues in the documentation of details of the ML pipeline e.g., in datasets [Bender and Friedman, 2018, Gebru et al., 2021, McMillan-Major et al., 2021], models [Mitchell et al., 2019], and human evaluations [Shimorina and Belz, 2021]. A similar argument can be made for evaluation, where, for example, the design of data splits [Søgaard et al., 2021] and the reference style [Goel et al., 2021] may favor systems by design, yet those choices are not always documented. Liao et al. [2021] point out that equating a benchmark task with insights into model capabilities can lead to harmful over-generalization. We further aim to measure the adoption of non-English datasets [e.g., Scialom et al., 2020, Ladhak et al., 2020, Hasan et al., 2021].

Measure specific generation effects. The exponential output space in NLG sets it apart from other NLP tasks and leads to a reliance on automatic metrics. However, that means that evaluation results are only as trustworthy as the metrics. Unfortunately, most commonly used metrics have a poor correlation with human judgments [e.g., Fabbri et al., 2021, Deutsch et al., 2021]. Moreover, different quality aspects (e.g., grammaticality, faithfulness) may not correlate with each other [Pitler et al., 2010, Graham, 2015, Deutsch and Roth, 2021], which suggests that a single number, as produced by almost all automatic metrics, cannot fully characterize an NLG system. Another conceptual flaw is that metrics by design are unidirectional: an increase suggests that a system is “better”, but often an improvement on one axis comes at a cost in other areas. Evaluations should thus also identify these trade-offs and potential shortcomings.

Analyze and address issues in the used dataset(s). Model limitations often stem from issues in the data, and the data itself can lead to false downstream claims. To address these issues, we need to improve how data collection processes are documented [Bender and Friedman, 2018, Gebru et al., 2021]. Additionally, paying closer attention to datasets can lead to improvements for the whole research field [e.g., Dušek et al., 2019, Thomson and Reiter, 2020] over time. Sending pull requests to update data documentation and datasets thus needs to become as commonplace as sending pull requests to or opening issues in open-source libraries. Treating datasets as dynamic encourages the development of evaluation suites that everyone can benefit from [Bowman and Dahl, 2021].

Evaluate in a comparable setting. Another commonly found issue is the lack of reproducibility of evaluation numbers. Metrics have many hyperparameters and few of them are commonly reported, leading to unfair comparisons [Liao et al., 2021, Post, 2018]. Numbers should thus be recomputed in the same environment.

Run a well-documented human evaluation. Howcroft et al. [2020] find that parameters of human evaluations are often underreported, which can lead to implicit overclaims, a lack of reproducibility, and the absence of robust evaluation standards. Many aspects that should be reported are proposed in human evaluation datasheets [Shimorina and Belz, 2021, Belz et al., 2021].

Produce robust human evaluation results. In addition to better documentation, we also need to improve how human evaluations work toward reusability and replicability in human evaluations, e.g.,

Best Practice & Implementation	Yes	No	%
Make informed evaluation choices and document them			
Evaluate on multiple datasets	47	9	83.9
Motivate dataset choice(s)	21	34	38.2
Motivate metric choice(s)	20	46	30.3
Evaluate on non-English language	19	47	28.8
Measure specific generation effects			
Use a combination of metrics from at least two different categories	36	27	57.1
Avoid claims about overall “quality”	34	31	52.3
Discuss limitations of using the proposed method	19	46	29.2
Analyze and address issues in the used dataset(s)			
Discuss or identify issues with the data	19	47	28.8
Contribute to the data documentation or create it if it does not yet exist	1	58	1.7
Address these issues and release an updated version	3	10	23.1
Create targeted evaluation suite(s)	14	52	21.2
Release evaluation suite or analysis script	3	63	4.5
Evaluate in a comparable setting			
Re-train or -implement most appropriate baselines	40	19	67.8
Re-compute evaluation metrics in a consistent framework	38	22	63.3
Run a well-documented human evaluation			
Run a human evaluation to measure important quality aspects	48	18	72.7
Document the study setup (questions, measurement instruments, etc.)	40	9	81.6
Document who is participating in the study	28	20	58.3
Produce robust human evaluation results			
Estimate the effect size and conduct a power analysis	0	48	0.0
Run significance test(s) on the results	12	36	25.0
Conduct an analysis of result validity (agreement, comparison to gold ratings)	19	29	39.6
Discuss the required rater qualification and background	10	38	20.8
Document results in model cards			
Report disaggregated results for subpopulations	13	53	19.7
Evaluate on non-i.i.d. test set(s)	14	52	21.2
Analyze the causal effect of modeling choices on outputs with specific properties	16	50	24.2
Conduct an error analysis and/or demonstrate failures of a model	15	51	22.7
Release model outputs and annotations			
Release outputs on the validation set	1	65	1.5
Release outputs on the test set	2	63	3.1
Release outputs for non-English dataset(s)	1	25	3.8
Release human evaluation annotations	1	47	2.1

Table 1: Suggested best practices and number of papers that follow them. See Appendix A for exact annotation instructions.

by using projects that standardize parts of the process [e.g., Khashabi et al., 2021, Gehrmann et al., 2021]. To that regard, we measure adherence to some of the best practices suggested by van der Lee et al. [2019], effect size estimates, power analyses, statistical significance tests, and analyses of the validity of human evaluation results.

Document results in model cards. Mitchell et al. [2019] describe the “quantitative analysis” process of reporting disaggregated results according to chosen metrics. Generalizing this argument, we need to identify what breaks a model, with the goal of moving away from chasing the highest overall number. The long-term goal of evaluation reports are performance guarantees: we would like to know exactly what to expect of a model for a given input. Evaluation reports should further include improved error analyses, following suggestions by van Miltenburg et al. [2021] and Bender and Koller [2020], who argue for more focus on limitations in addition to aggregated scores.

Release model outputs and annotations. Finally, to improve replicability, model outputs for validation and test sets alongside instructions on how to replicate reported numbers should be released. Many works like that of Fabbri et al. [2021] would not be possible without access to model outputs, and such corpora can be used for metric development and validation, and to conduct meta evaluations. Releasing outputs on non-English datasets, even when no human evaluation can be conducted, supports evaluation improvements on the covered languages by reducing the burden on the evaluation researchers to produce the outputs.

4 Results

We find that 36.7% of our 2046 judgments were positive, which means that the field has already taken a significant step toward solving the problems pointed out throughout this survey. Scores for papers ranged from 6.5% to 58.1%, with an average of 27.3% (median 25.8%, standard deviation of 0.11), suggesting that no consistent standard is widely applied.

The vast majority of papers include evaluation results from multiple datasets (84%) and report human evaluation results (73%). However, the documentation of the choices that went into the evaluation process is often flawed. Only 38 and 30% of papers respectively motivate why they chose a particular dataset and metric, and half the papers made claims in the abstract pertaining to their system outputs' overall quality when this was not the aspect that was evaluated. About 29% of papers reported results on a non-English language, although most were machine translation papers. Disappointingly, only 29% discussed the limitation of the proposed method, a finding that corroborates our claim that evaluations are too focused on reporting superior performance rather than fully characterizing system outputs. As a positive example, Kim et al. [2021] report negative results on out-of-distribution performance, encouraging future researchers to work on making their proposed method more robust.

On a positive note, a majority of papers (57%) report metrics from different categories instead of only relying on lexical overlap. In most such cases, the categories were metrics that measure similarity to a reference and diversity among outputs. However, some also developed metrics to specifically measure what is being claimed. For example, Lyu et al. [2021] work on lexical consistency for document-level MT, which they derive a metric from and use alongside other metrics to validate their specific claims. About 20% of papers provide additional breakdowns of the results, report on non-i.i.d. test sets, conduct error analyses, or demonstrate a causal effect of input features. These are especially helpful when the analysis is motivated by problem-specific needs. For example, Krishna et al. [2021] investigate the generation of doctors' notes from conversations and analyze the performance in the presence of simulated speech recognition errors.

While 29% of papers point out issues in the datasets they use or introduce, we found only one paper that contributed to the data documentation, leaving future researchers to rediscover the same issue(s). Moreover, only 3/13 papers that point out issues actually work toward solving them and release updates to the dataset. As discussed above, this is an area where normalizing contributing documentation and releasing updates would have beneficial effects for future work with these datasets.

Of the papers that report human evaluation results (73%), 82% state *what* is being measured, although the documentation of *who* is evaluating is still lacking (58%). We did not find a single paper that estimated how many annotations should be collected, and most opted for the "typical" 100 data points which, as pointed out above, may be insufficient [van der Lee et al., 2021]. Similarly, only 25% and 39% of papers assess the annotations and/or the annotators and only 21% discuss what background knowledge was required to participate in an evaluation.

The aspect that is lacking the most is the release of data. Though many papers released datasets or code to reproduce their models, almost none released model outputs or their human evaluation data. This can lead to issues when new papers are unable to compare using the same metrics environment, something that 37% of papers did not do. Moreover, it can significantly slow evaluation research due to a lack of data to annotate or human annotations to compare to.

Overall, our analysis demonstrates that there is much room for improvement in NLG evaluation, but it also shows that we are not starting at zero. While none of the papers reached 100%, which may be an overly ambitious goal, many reached 40% or higher, meaning that they already included many of our suggestions. We hope these best practices serve as a useful resource for researchers when designing and documenting NLG evaluations and for reviewers when evaluating NLG work.

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A Annotation Instructions

Make informed evaluation choices and document them

- Evaluate on multiple datasets: Select yes if the paper reports results on more than one dataset. Select N/A if the paper explicitly states that there is only one dataset available for the addressed task.
- Motivate dataset choice(s): Select yes if the paper states why each particular dataset was chosen. If the only reasoning is that previous work uses it, select no. If the paper introduces a dataset, select N/A.
- Motivate metric choice(s): Select yes if the paper states why each particular metric was chosen. If the only reasoning is that previous work uses it, select no.
- Evaluate on non-English language: If at least one of the evaluated datasets includes non-English language, select yes.

Measure specific generation effects

- Use a combination of metrics from at least two different categories: Select yes, if the automatic evaluation results include at least two metrics from different families (e.g., one QA-based one and one lexical one). Reporting ROUGE and BLEU would not count while ROUGE and BLEURT would.
- Avoid claims about overall “quality”: Select no if **the abstract** of the paper reports improvements generally and not in terms of specific generation aspects (e.g., “we outperform baselines”)
- Discuss limitations of using the proposed method: Select yes, if there is at least one paragraph dedicated to the limitations of the proposed method in the results or discussion section or as its own section.

Analyze and address issues in the used dataset(s)

- Discuss or identify issues with the data: Select yes, if there is at least a mention of problematic artefacts with the data or what or who it represents.

- Contribute to the data documentation or create it if it does not yet exist: Select yes, if the paper is accompanied by a data card or if there is a mention that original documentation was updated.
- Address these issues and release an updated version: Select yes, if the paper is accompanied by a release of updated data or points to a loader that retrieves the updated dataset. If the paper introduces a dataset, select N/A.
- Create targeted evaluation suite(s): Select yes, if the paper describes the creation of a fine-grained breakdown of subpopulations **or** multiple training or test splits.
- Release evaluation suite or analysis script: Select yes, if the resources in the previous points were released in the form of data or code.

Evaluate in a comparable setting

- Re-train or -implement most appropriate baselines: Select yes, if the paper explicitly mentions that it trains or implements baselines from prior papers.
- Re-compute evaluation metrics in a consistent framework: Select yes, if **all** the reported scores were computed by the authors or by another centralized framework (e.g., through upload to a leaderboard). If only a subset was recomputed, select no.

Select N/A for both questions above if a new dataset was introduced and the only one evaluated in the paper.

Run a well-documented human evaluation

- Run a human evaluation to measure important quality aspects: Select yes, if a human evaluation of any kind was conducted.
- Document the study setup (questions, measurement instruments, etc.): Select yes, if, at the minimum, the specific questions and the way that participants answer them are reported.
- Document who is participating in the study: Select yes, if, at the minimum, the annotation platform used and the number of participants are stated.

Produce robust human evaluation results

- Estimate the effect size and conduct a power analysis: Select yes, if any effect size estimate or power analysis is mentioned (we assume that not mentioning it implies its absence).
- Run significance test(s) on the results: Select yes, if the human annotation results are accompanied by a statistical significance test.
- Conduct an analysis of result validity (agreement, comparison to gold ratings): Select yes, if there is any kind of analysis of the quality of the human annotations themselves.
- Discuss the required rater qualification and background: Select yes, if the required knowledge of raters is discussed and compared to the qualifications selected for in the study.

Document results in model cards

- Report disaggregated results for subpopulations: Select yes, if the paper reports fine-grained results on subsets of the test set(s) (note that the paper does not need to introduce these breakdowns as in the point above).
- Evaluate on non-i.i.d. test set(s): Select yes, if there is an evaluation on a non-i.i.d. test set. If the paper does not specifically mention this fact, select no (i.e., if the used dataset has such a test set but this is not mentioned).
- Analyze the causal effect of modeling choices on outputs with specific properties: Select yes, if the results include a breakdown that allow for insights of the form “if input has feature X, model output has Y”. An ablation study counts as a yes, **if** the ablation focuses on feature representations (i.e. what data a model sees), but not if the ablation is on model architecture choices.
- Conduct an error analysis and/or demonstrate failures of a model: Select yes, if there is any kind of error analysis or qualitative samples of where the model fails.

Release model outputs and annotations

In this section, select yes, if the paper is accompanied by data releases that include the following.

- Release outputs on the validation set
- Release outputs on the test set
- Release outputs for non-English dataset(s): Select N/A if the paper does not include evaluation on any non-English data.
- Release human evaluation annotations

B Limitations

There are a few limitation of this analysis setup. (1) Due to the phrasing as recall-oriented prompts, nuanced errors pointed out in earlier sections are implicitly ignored. For example, “Document the study setup” is marked as positive even if the exact definition of each measurement category is not provided. The lack of providing a definition was identified as a source of confusion by Howcroft et al. [2020]. In other cases, our prompts may not be covering all possibilities. For example, a study that releases not an improved version of a corpus, but instead a tailored pretraining set would not count as “Address dataset issues and release an updated version”. (2) Each paper is only annotated by one co-author of this survey (after ensuring that the annotating author does not have a conflict of interest). This means that there could be misunderstandings of the different dimensions. We tried to address this problem by refining definitions when unclear points arose and by discussing the definitions before starting the annotation which led to the instructions above. Nevertheless, the exact percentage results may differ from the ground-truth by a few points and we thus consider only the overall trends when interpreting the results. (3) We are not releasing our annotations. To protect the identity of authors of papers with flawed evaluation processes according to our analysis, we will not release the data which may hinder reproducibility. We highlight a few positive examples in Section 4.

Implementing and popularizing these changes in the community will require several changes to peer review processes. First, we should encourage authors to submit resource papers. As Rogers and Augenstein [2020] point out, resource papers are already underappreciated and increasing what counts as acceptable documentation for a resource paper may lead to fewer such papers being written. Second, authors and reviewers need to move from claiming empirical improvements toward a more rigorous documentation of how those were achieved. Modeling papers often include deliberations why certain architecture choices were made, but the choice of which datasets to evaluate on or which metrics are being used rarely move beyond “other people use it”. By the same logic, reviewers may be hesitant to accept claims when a model is not evaluated on the standard flawed datasets. As discussed in this work, many of the standard practices should be reconsidered and we thus need more elaboration on these choices. Third, we encourage researchers to focus on specific phenomena, rather than overall quality. Instead of treating NLG models or metrics as “one big problem”, we encourage work on more specific aspects, say, logical consistency in dialog, or aggregations in table-to-text generation. We further encourage researchers to use task-specific metrics and be upfront with the trade-offs, and we encourage reviewers to expect and accept more nuanced claims and contributions while discouraging claims about the overall quality of a system. Finally, to support this research, we should encourage re-training and/or re-implementing prior work for the most appropriate benchmark task(s) and evaluation process when necessary.